REPORT TO COUNCIL

Date:

December 23, 2011

To:

City Manager

From:

Land Use Management, Community Sustainability (LT)

Application:

DVP11-0163

Owner:

0871089 BC Ltd.

Address:

554 Leon Avenue

Applicant:

Troika Developments

City of

Kelowr

Subject:

Development Variance Permit

Existing OCP Designation:

Mixed-Use (Residential/Commercial)

Existing Zone:

C7 - Central Business Commercial

1.0 Recommendation

THAT Council authorize the issuance of Development Variance Permit No. DVP11-0163, legally described as Lot A, District Lot 139, ODYD, Plan 34415, located at 554 Leon Ave, Kelowna, BC;

AND THAT variances to the following sections of Zoning Bylaw No. 8000 be granted, as per Schedule "A":

Section 14.7.5 (e) (f) (h) (i) (j) - (C7 Development Regulations)

To vary minimum setback for a portion of a building above 15.0m adjacent to a street from 3.0m permitted to 0.0m proposed.

To vary the minimum setback for a portion of a building above 15.0m adjacent to an interior property line from 4.0m required to 0.0m proposed.

To vary the maximum floor plate above 15.0m in height from 676m² permitted to 753m² proposed.

To vary the maximum exterior horizontal dimension for a portion of a building above 15.0m in height from 26.0m allowed to 36.5m proposed.

To vary the maximum diagonal floor plate dimension above 15.0m from 39.0 allowed to 42.5m proposed.

Section 8 - Table 8.2 (Loading Schedule)

To vary the minimum loading space requirements from 2 required to 0 proposed.

AND THAT variances to the following sections of Sign Bylaw No. 8235 be granted, as per Schedule "A":

Section 5.5.2 (Fascia Signs)

To allow a fascia sign on a wall that is not a business frontage.

AND FURTHER THAT issuance of the Development Variance Permit be subject to the approval of an Urban Design Development Permit by the Director of Land Use Management.

2.0 Purpose

The applicant has proposed a 5-storey office building at the subject property. The development requires several variances to the Zoning Bylaw including relaxing setbacks for portions of the building above 15.0m in height, expanding floor plate dimensions, and eliminating loading space requirements.

3.0 Land Use Management

The majority of the variances proposed relate to building massing and articulation, including building setbacks above 15.0m, as well as relaxed floor plate dimensions. While these regulations serve an important urban design function, they are primarily directed at much taller buildings. The majority of the building massing is below 21m in height, with the rooftop trellis located in the centre of the floorplate, well within setback requirements. The building height is significantly less than the Zoning Bylaw permits (44.0m).

The variances are only required for portions of the building above 15.0m in height - generally the fifth floor office space. The building setback provisions seek to break-up building form, providing visual interest and creating a pedestrian-scale at street level. The application proposes some relief along the front elevation of the fifth floor, with portions of the building setback approximately 6ft at this level. The floor plate dimension regulations seek to minimize the effects of bulky tower footplates on view corridors, shadowing, wind, and the overall public realm - and are potentially less relevant for a 5 storey building. The size of the fifth storey floorplate of the proposed building mirrors the floors below, creating efficiencies for design and overall leasable area. These are important considerations for a project of this scale, particularly given the ground level space dedicated to vehicular parking.

The proposed fascia signage near the top of the firewall helps to add some visual interest to these elevations until neighbouring properties redevelop. While permitting signage on non-business frontages is typically not supported, the proposed signage and lighting is minor in nature, and could assist in place-making efforts in this transitional area of the Downtown Urban Centre.

The Land Use Management Department recommend that the variances be supported. Overall, the scale of the variances being proposed is minor, and is outweighed by the creation of new office space in a key location, supporting efforts for the continued revitalization of the Downtown Urban Centre.

Staff have worked with the applicant to achieve a high level of visual interest for the building to offset the impact of the proposed variances, ensuring the project conforms to the urban design objectives outlined in OCP2030. The associated Urban Design Development Permit will be executed at a staff level.

4.0 Proposal

A 5-storey office building is proposed for the subject property. The ground floor provides approximately 1315ft² of commercial space, creating an active use along Leon Avenue. This commercial unit is placed in front of a 17-stall secured, under-building vehicular parking area. Above the ground floor are four storeys of office space, each between 6770-6920ft². A common space on each floor incorporates dedicated bicycle storage, elevator, stairwell, washroom and service areas. Above the fifth storey, a portion of the roof is proposed as a landscaped terrace, complete with kitchen and seating areas, to be used as common area for building occupants.

The primary building entrance is located at the eastern-end of the Leon frontage. Access to under-building vehicular parking is via the rear lane. In addition to the 17 stalls provided on site,

18 stalls are to be secured via covenant at an off-site location within 400m of the subject property, as permitted within the Zoning Bylaw.

The five storeys of office space rise 20.3m in height, with an additional 4.2m required to accommodate the rooftop mechanical and trellis structures. The conservative building massing is articulated with varied window bay, material and colour treatments along both the front and rear elevations. Solar shading is proposed above the first and fifth storeys, with outdoor deck space along the front of the fifth storey. The material palette includes a mix of muted grey stucco, dark brick cladding, and black aluminum window & trim elements. A timber trellis/solar shade is utilized above the ground-level commercial space.

The project requires several variances, summarized below:

- Minimum setback for a portion of a building above 15.0m adjacent to a street (Leon Avenue/laneway) from 3.0m required to 0.0m proposed.
- Minimum setback for a portion of a building above 15.0m adjacent to an interior property line (west/east) from 4.0m required to 0.0m proposed.
- Maximum floor plate above 15.0m in height from 26.0m allowed to 36.5m proposed.
- Maximum exterior horizontal dimension for a portion of a building above 15.0m in height from 26.0m allowed to 36.5m proposed.
- Maximum diagonal floor plate dimension above 15.0m from 39.0 allowed to 42.5m proposed.
- Minimum loading space requirements from 2 required to 0 proposed.
- To allow fascia signs on a non-business frontage.

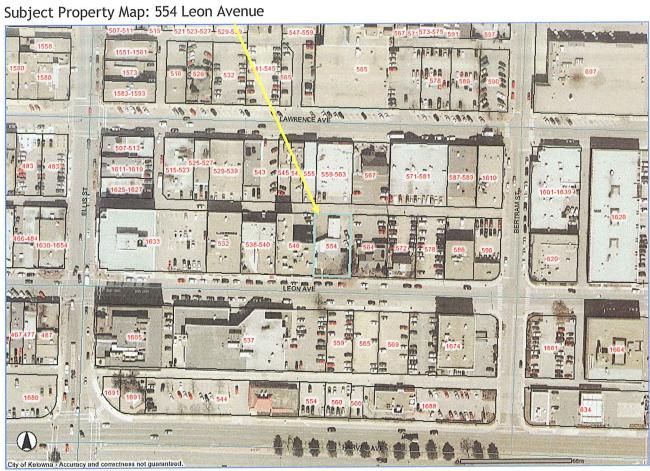
The associated Development Permit will be executed at a staff level (Direct Urban Design Development Permit) as the subject property is within an Urban Centre and is not adjacent to existing residential development.

4.1 Site Context

The subject property is located on the eastern end of the central business district, within the Downtown Urban Centre. The surrounding area is a mix general commercial uses and future redevelopment sites.

Specifically, adjacent land uses are as follows:

Orientation	Zoning	Land Use
North	C7 - Central Business Commercial	Mixed commercial
East	C7 - Central Business Commercial	Medical Offices
Courth	RM5 - Medium Density Multiple Housing	Parking Lot
South	C7 - Central Business Commercial	Law Offices
West	C7 - Central Business Commercial	Mixed office use/Sprott-Shaw College



	Zoning Analysis Table	
Criteria	Proposal	C7 Zone Requirements
	xisting Lot/Subdivision Regula	ations
Site Area (m²)	778m²	1300m ²
Site Width (m)	21.3m	40.0m
Site Depth (m)	36.5m	30.0m
	Development Regulations	
Max. Net Building Floor Area	2,674 m ²	7,002m ²
F.A.R.	3.4	9.0
Maximum Height (m)	24.5m	44.0m
Maximum Height (storeys)	5 storeys	n/a
Setback above 15.0m in height (front/rear property lines)	0.0m ①	3.0m
Setback above 15.0m in height (interior property lines)	0.0m ②	4.0m
Maximum floor plate above 15.0m in height	753m² ⑤	676m²
Maximum continuous exterior horizontal dimension above 15.0m in height	36.5m @	26.0m
Maximum diagonal floor plate dimension above 15.0m	42.5m ⑤	39.0m
	Required Setbacks	
Front (Leon)	0.0m	0.0m
Side (west/east)	0.0m	0.0m
Rear	0.0m	0.0m
	Other Regulations	
Bicycle Parking	To meet requirements	Class I (Long-term): 6 spaces Class II (Short-term): 16 spaces
Vehicle Parking	17 spaces (on-site) 18 spaces (off-site) ©	1.3 spaces per 100 m ² GLA = 35 spaces
Loading Spaces	0 spaces 🛭	1 space per 1,900 m ² GFA = 2 spaces

- Indicates requested variance to the minimum setback for a portion of a building above 15.0m adjacent to a street from 3.0m required to 0.0m proposed.
- Indicates requested variance to the minimum setback for a portion of a building above 15.0m adjacent to an interior property line from 4.0m required to 0.0m proposed.
- Indicates requested variance to the maximum floor plate above 15.0m in height from 676m² allowed to 753m² proposed.
- Indicates requested variance to the maximum exterior horizontal dimension for a portion of a building above 15.0m in height from 26.0m allowed to 36.5m proposed.
- Indicates a requested variance to the maximum diagonal floor plate dimension above 15.0m from 39.0 allowed to 42.5m proposed.
- @Parking to be secured via covenant at an off-site location within 200m of subject property, as per Section 8.1.10(a)
- ❷Indicates requested variances to the minimum loading space requirements from 2 required to 0 proposed.

5.0 Current Development Policies

5.1 Kelowna Official Community Plan (OCP) 2030

Development Policies

Office Building Location.¹ Encourage office buildings providing more than 929 m² of useable space to locate in the City Centre or the Town Centres. This policy does not include offices integral to business park / industrial uses and "corporate offices" allowable under relevant industrial zones.

Offices Near Transit.² Direct new office development to areas served by public transit.

Downtown.³ The City of Kelowna recognizes that a unique, attractive, thriving and livable downtown is strategically important to Kelowna's overall prosperity and success. Towards this end, the City will plan and manage the Downtown as a single and special entity and will take a proactive, comprehensive, integrated and collaborative approach towards providing services and infrastructure, delivering programs, and developing a supportive regulatory and financial environment.

Revitalization Design Guidelines - Objectives⁴

- Use appropriate architectural features and detailing of buildings and landscapes to define area character;
- Convey a strong sense of authenticity through high quality urban design that is distinctive of Kelowna;
- Enhance the urban centre's main street character in a manner consistent with the area's character;
- Provide for a scale and massing of buildings that promotes an enjoyable living, pedestrian, working, shopping and service experience;
- Encourage an appropriate mix of uses and housing types and sizes;
- Design and facilitate beautiful public open spaces that encourage year-round enjoyment;
- · Create open, architecturally-pleasing and accessible building facades to the street; and
- Improve existing streets and sidewalks to promote alternative transportation.

Revitalization Design Guidelines - Downtown Considerations⁵

These guidelines apply specifically to the City Centre Revitalization DP area:

- Maintain and extend the traditional block pattern (e.g. 115m block pattern). Where
 extended blocks exist, locate public and/or private rights-of-way in a manner that
 reflects this traditional block pattern;
- Articulate the street façade in a vertical rhythm that is consistent with the traditional subdivision pattern (i.e., maintain the character of narrow buildings and storefronts through changing materials, patterns, reveals, setbacks, façade portions, or design elements to maintain façade widths);

¹ City of Kelowna OCP 2030, Development Process Chapter, Policy 5.25.3.

² City of Kelowna OCP 2030, Development Process Chapter, Policy 5.27.2.

³ City of Kelowna OCP 2030, Economic Development Chapter, Policy 8.9.2

⁴ City of Kelowna Official Community Plan, Urban Design DP Guidelines Chapter, p14.14.

⁵ City of Kelowna Official Community Plan, Urban Design DP Guidelines Chapter, p14.16.

- Incorporate a level of detailing that conveys a sense of craftsmanship consistent with the era in which original downtown buildings were built (i.e., incorporate architectural features such as quoins, traditional brick patterns, pediments, keystones, recessed entrances, etc.);
- Windows should be set back from the building face (as opposed to flush) and include headers and sills;
- Windows at street level should keep the sills low for displays of retail goods and for high visibility into interior spaces;
- Upper floor windows should have vertical proportions where the height is at a minimum,
 1.5 times the width;
- Brick and cut stone are preferred building materials, where appropriate. Materials should emulate a range of colours found on prominent buildings located Downtown;
- Incorporate high quality signage utilizing traditional size, style, fonts and design. Prominent and colourful signage creating a rich visual character is encouraged, however, illuminated signs in fluorescent colours are discouraged.

6.0 Technical Comments

The application was circulated to pertinent departments and agencies along with the associated Development Permit. No comments or requirements were raised with respect the variances proposed.

7.0 Application Chronology

Date Application Received: September 28, 2011
Advisory Planning Commission: October 11, 2011
Revised drawings received: November 28, 2011

The above noted application was reviewed by the Advisory Planning Commission at the meeting on October 11, 2011 and the following recommendations were passed:

THAT the Advisory Planning Commission supports Development Variance Permit Application No. DVP11-0163 by Troika Developments Inc., to vary the setback for a portion of building above 15.0m from 3.0m to 0.0m abutting a street and from 4.0m to 0.0m abutting an adjacent property; To vary horizontal dimension of a building floorplate above 15.0m in height from 26.0 m to 36.5 m; To vary maximum diagonal dimension of a building floorplate above 15.0m in height from 39.0 m to 42.5 m.

THAT the Advisory Planning Commission supports Development Variance Permit Application No. DVP11-0163 by Troika Developments Inc., to vary the minimum loading space requirements from 2 required to 0 proposed.

APC Comment:

The Advisory Planning Commission supported the Development Variances and welcomed the addition to Leon Avenue which will help with the much needed office space in the Downtown core. Considering the minor nature of the variances proposed, this development is considered to be a good example of smart growth. The Advisory Planning Commission encourages the Applicant to work with staff to mitigate the visual impact of the side elevations

Report prepared by:

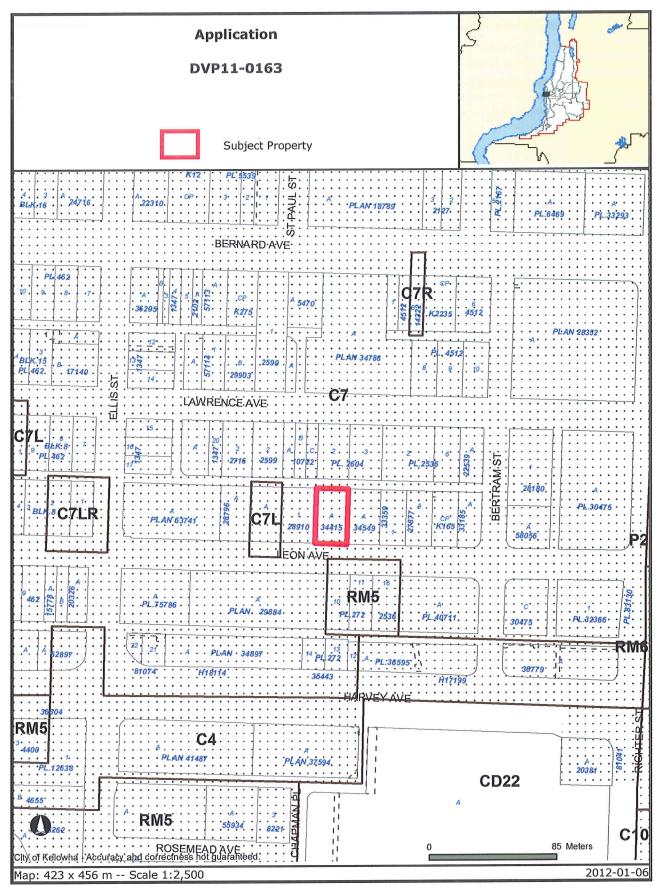
Luke Turri, Land Use Planner

Approved for Inclusion:

Shelley Gambacort, Director, Land Use Management

Attachments:

Site Plan Conceptual Renderings and Building Info Elevations Floor Plans



Certain layers such as lots, zoning and dp areas are updated bi-weekly. This map is for general information only. The City of Kelowna does not guarantee its accuracy. All information should be verified.

GENERAL NOTES:

STREET ELEVATION:

BUILDING CODE ANALYSIS:

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- THE RUBCONTRACTOR IS TO CHECK ALL BUIDNEDNIS APPECTION HIS TRACE AND IN THE CASE O DISCREPANCY THE CONTRACTOR IS TO BE NOTIFIED BEFORE WORK CAN COMMENCE.

SYMBOL LEGEND:

DRAWING INDEX:

CONSULTANTS:

DP0.01 DP1.01 DP2.02 DP2.02 DP2.03 DP2.03







554 Lean Street, Kelawna, B.C. Lot A, DL 139, ODYD Plan 34415 TWP 28

BUILDING STATISTICS:

Site Coverage Maximum 100% up to 15m (Building Footprint) Floor Area @ 15m Principal buildings

77 Ha Parking WED PROPOSED Loading stall
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1.3 stalls/100 sq m coorm.@ 3817 sq m 1.0 stalls/1800 sq m GFA@ 3817 sq m





NEW TOWN
ARCHITECTURE
URBAN PLANNING

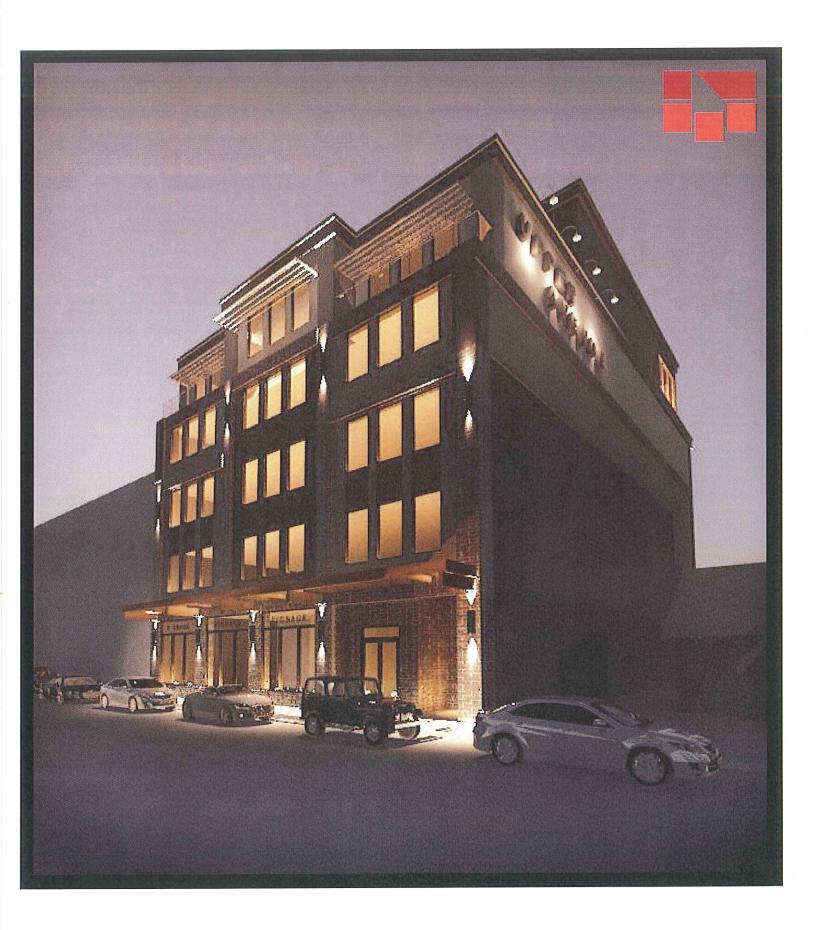
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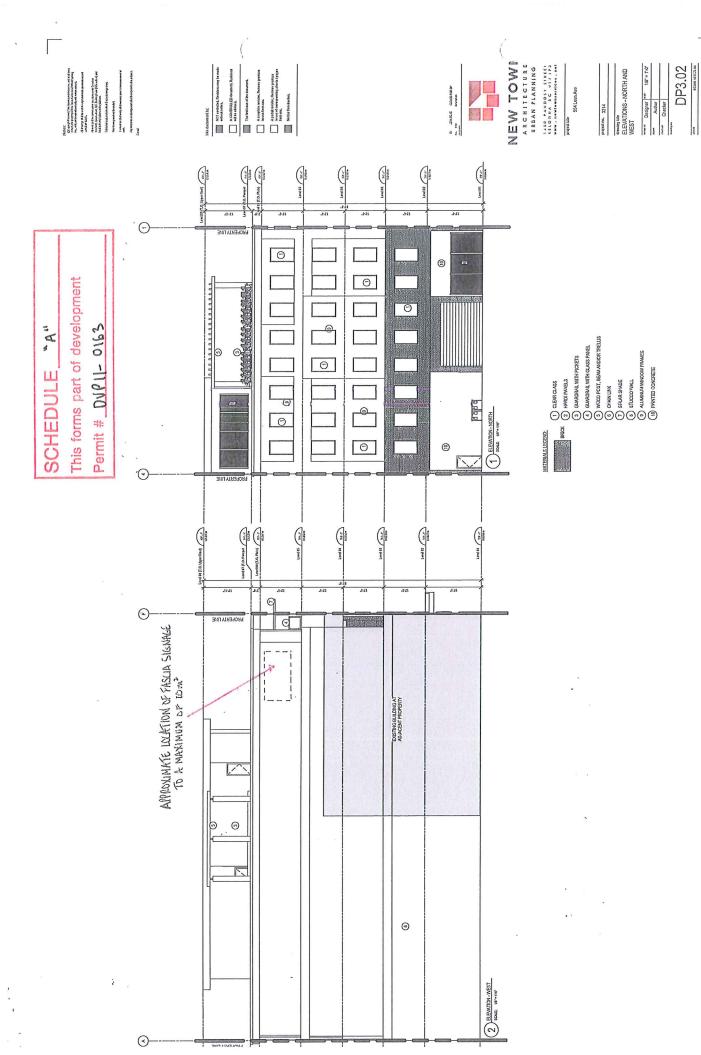
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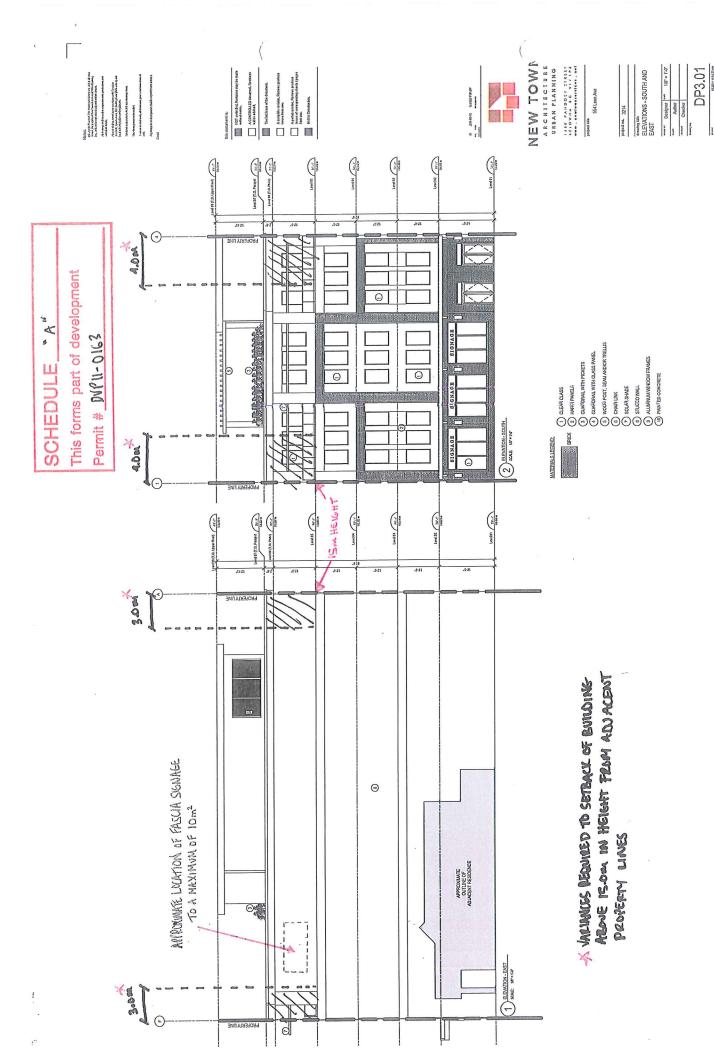
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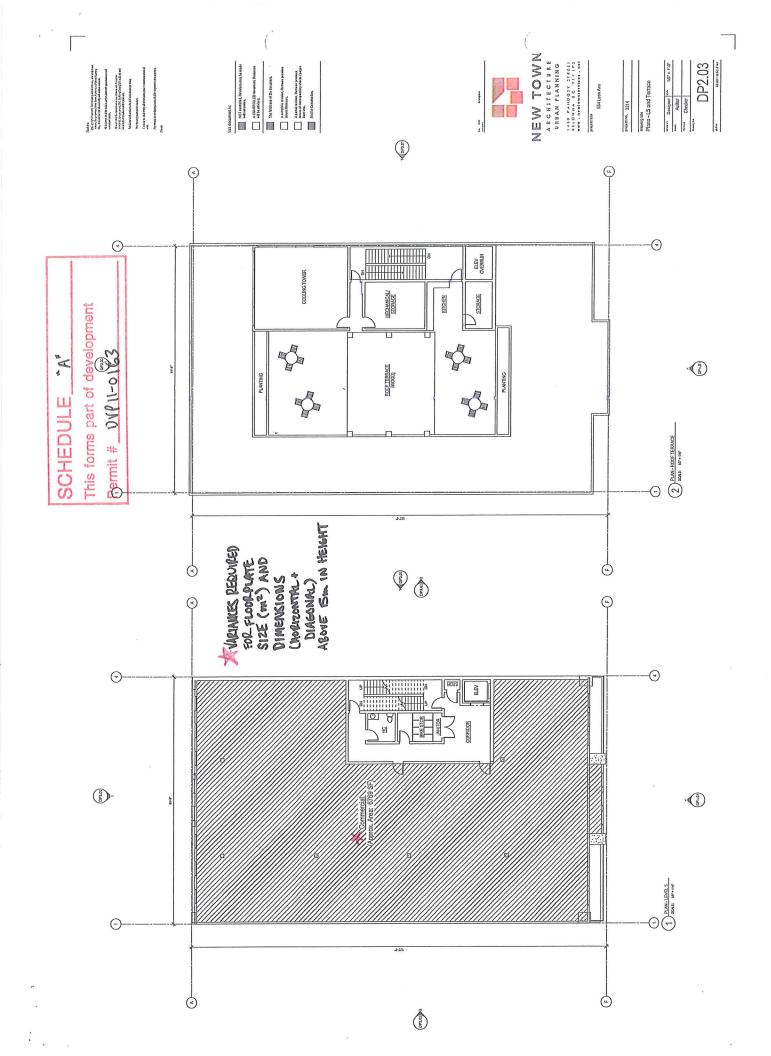
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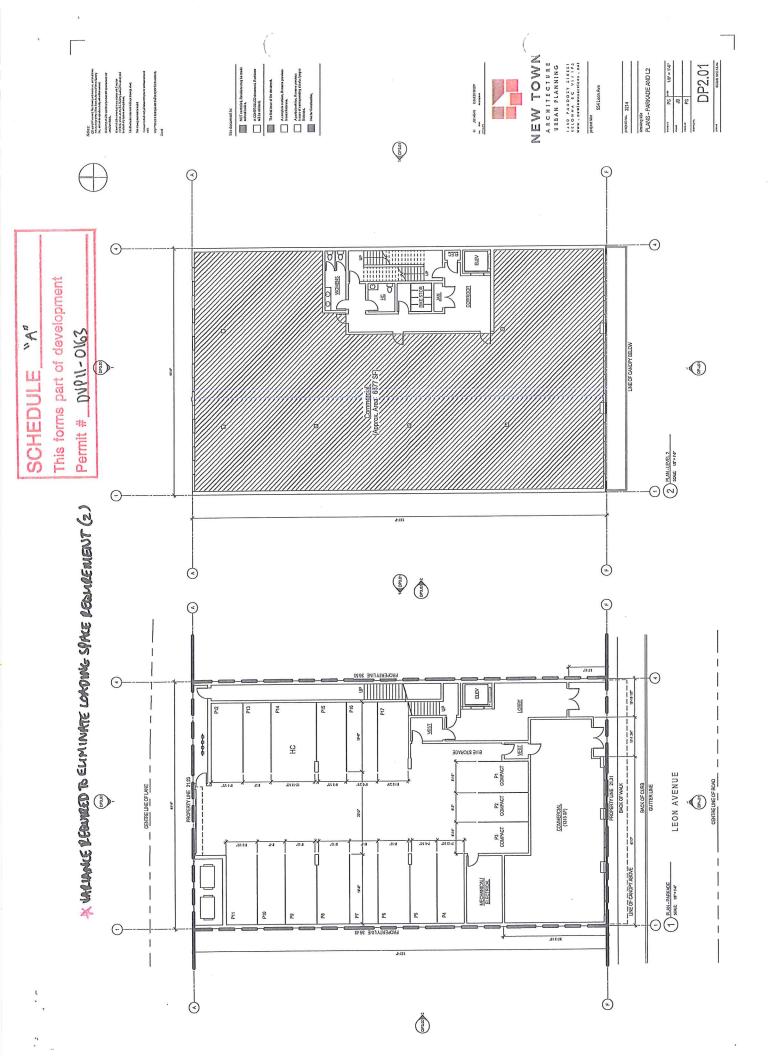


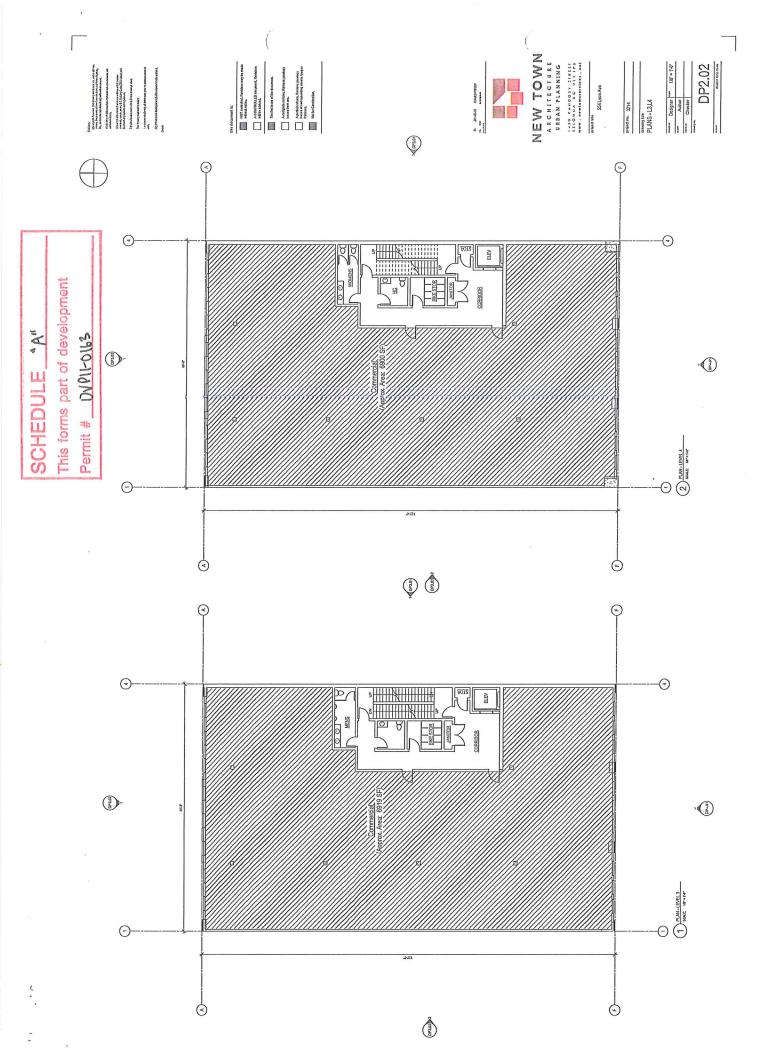


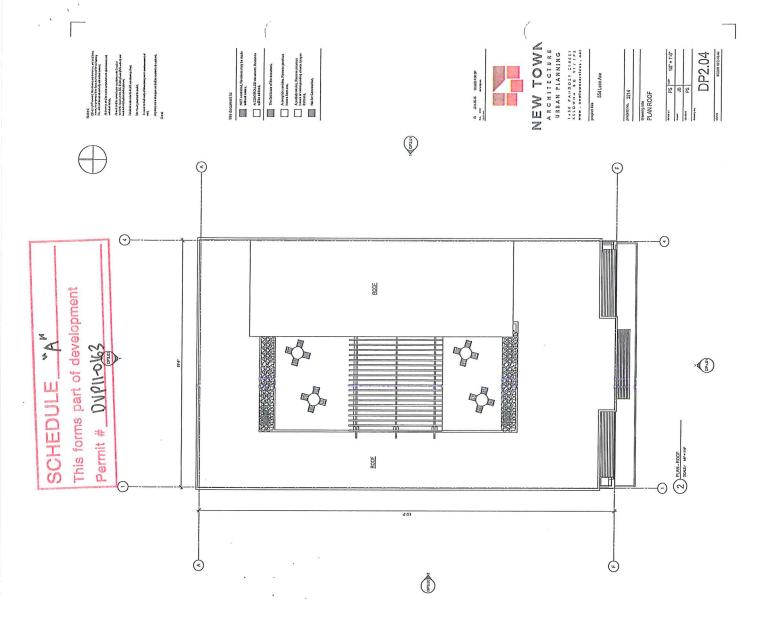


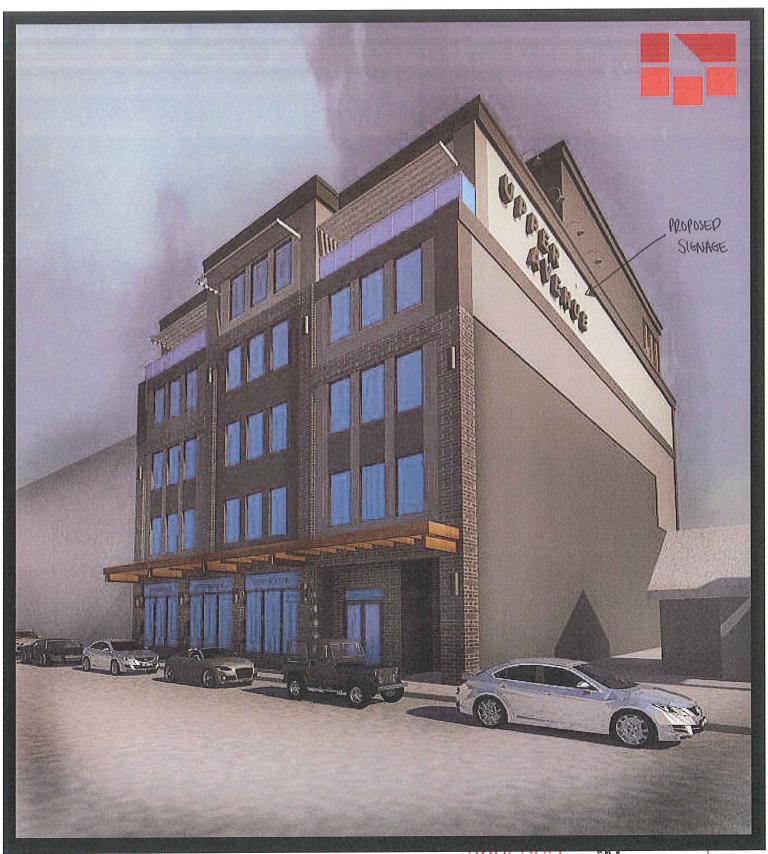












This forms part of development
Permit # DVP 11-0163

Aluminium Windows Acrylic Stucco Brick Cladding Trellis Trim/Flashing/Canopy

TROIKA COMMERCIAL BUILDING 554 LEON AVENUE

CITY OF KELOWNA

APPROVED ISSUANCE OF A:

Development Variance Permit No.:

DVP11-0163

EXISTING ZONING DESIGNATION:

C7 - Central Business Commercial

DEVELOPMENT VARIANCE:

To vary C7 development regulations for building setback, floorplate size, and floorplate dimensions. To vary loading space requirements. To vary signage regulations for side elevation fascia signs.

ISSUED TO:

Troika Developments

LOCATION OF SUBJECT SITE:

554 Leon Avenue

	LOT	DISTRICT LOT	TOWNSHIP	DIV & DIST	PLAN
LEGAL DESCRIPTION:	А	139	26	ODYD	34415

	SCOPE OF APPROVAL
	This Permit applies to and only to those lands within the Municipality as described above, and any and all buildings, structures and other development thereon.
	This Permit is issued subject to compliance with all of the Bylaws of the Municipality applicable thereto, except as specifically varied or supplemented by this Permit, noted in the Terms and Conditions below.
	Applicants for Development and Development Variance Permit should be aware that the issuance of a Permit limits the applicant to be in strict compliance with regulations of the Zoning Bylaw or Subdivision Control Bylaw unless specific Variances have been authorized by the Permit. No implied Variances from bylaw provisions shall be granted by virtue of drawing notations which are inconsistent with bylaw provisions and which may not have been identified as required Variances by the applicant or City staff.

1. TERMS AND CONDITIONS:

a) THAT variances to the following section of Zoning Bylaw No. 8000 are granted as per Schedule "A":

Section 14.7.5 (e) (f) (h) (i) (j) - (C7 Development Regulations)

To vary minimum setback for a portion of a building above 15.0m adjacent to a street from 3.0m permitted to 0.0m proposed.

To vary the minimum setback for a portion of a building above 15.0m adjacent to an interior property line from 4.0m required to 0.0m proposed.

To vary the maximum floor plate above 15.0m in height from 676m² permitted to 753m² proposed.

To vary the maximum exterior horizontal dimension for a portion of a building above 15.0m in height from 26.0m allowed to 36.5m proposed.

To vary the maximum diagonal floor plate dimension above 15.0m from 39.0 allowed to 42.5m proposed.

<u>Section 8 - Table 8.2 (Loading Schedule)</u>

To vary the minimum loading space requirements from 2 required to 0 proposed.

AND THAT variances to the following sections of Sign Bylaw No. 8235 be granted, as per Schedule "A":

Section 5.5.2 (Fascia Signs)

To allow a fascia sign on a wall that is not a business frontage.

2. PERFORMANCE SECURITY:

As a condition of the issuance of this Permit, Council is holding the security set out below to ensure that development is carried out in accordance with the terms and conditions of this Permit. Should any interest be earned upon the security, it shall accrue to the Permittee and be paid to the Permittee if the security is returned. The condition of the posting of the security is that should the Permittee fail to carry out the development hereby authorized, according to the terms and conditions of this Permit within the time provided, the Municipality may use the security to carry out the work by its servants, agents or contractors, and any surplus shall be paid over to the Permittee, or should the Permittee carry out the development Permitted by this Permit within the time set out above, the security shall be returned to the Permittee. There is filed accordingly:

(a)	Cash in the amount of \$N/A			
(b)	A Certified Cheque in the amount of \$	N/A 🐃	·	
(c)	An Irrevocable Letter of Credit in the amoun	nt of \$N/A		

Before any bond or security required under this Permit is reduced or released, the Developer will provide the City with a statutory declaration certifying that all labour, material, workers' compensation and other taxes and costs have been paid.

DEVELOPMENT:

The land described herein shall be developed strictly in accordance with the terms and conditions and provisions of this Permit and any plans and specifications attached to this Permit which shall form a part hereof.

If the Permittee does not commence the development Permitted by this Permit within one year of the date of this Permit, this Permit shall lapse.

This Permit is not transferrable unless specifically Permitted by the Municipality. The authorization to transfer the Permit shall, if deemed acceptable, be granted by Council resolution.

THIS Permit IS NOT A BUILDING Permit.

4. <u>APPLICANT'S AGREEMENT</u>:

I hereby declare that all the above statements and the information contained in the material submitted in support of this Permit are to the best of my belief, true and correct in all respects. Upon issuance of the Permit for me by the Municipality, then in such case, I covenant and agree to save harmless and effectually indemnify the Municipality against:

- (a) All actions and proceedings, costs, damages, expenses, claims, and demands whatsoever and by whomsoever brought, by reason of the Municipality granting to me the said Permit.
- (b) All costs, expenses, claims that may be incurred by the Municipality if the construction by me of engineering or other types of works as called for by the Permit results in damages to any property owned in whole or in part by the Municipality or which the Municipality by duty or custom is obliged, directly or indirectly in any way or to any degree, to construct, repair, or maintain.

I further covenant and agree that should I be granted a Development Permit or Development Variance Permit, the Municipality may withhold the granting of any occupancy Permit for the occupancy and/or use of any building or part thereof constructed upon the hereinbefore referred to land until all of the engineering works or other works called for by the Permit have been completed to the satisfaction of the Municipal Engineer and the Director of Land Use Management.

Should there be any change in ownership or legal description of the property, I undertake to notify the Land Use Management Department immediately to avoid any unnecessary delay in processing the application.

I HEREBY UNDERSTAND AND AGREE TO ALL THE TERMS AND CONDITIONS SPECIFIED IN THIS PERMIT.

Signature of Owner/Authorized Agent	Date
Print Name in Bold Letters	Telephone No.
5. <u>APPROVALS</u> :	
AUTHORIZING RESOLUTION PASSED BY MUNICIPAL COUNCIL THE G	9 OF @, 20@@.
USE MANAGEMENT.	Y OF KELOWNA THE @ DAY OF @, 20@@, BY THE DIRECTOR OF LAND
Shelley Gambacort Director of Land Use Management	